

# Child and Spousal Support: Maintenance Enforcement Survey Statistics, 2003/2004

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# Statistics Canada Canadian Centre for Justice Statistics

# Child and Spousal Support: Maintenance Enforcement Survey Statistics, 2003/2004

by Isabelle Pronovost

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- . not available for any reference period
- .. not available for a specific reference period
- ... not applicable
- 0 true zero or a value rounded to zero
- 0s value rounded to 0 (zero) where there is a meaningful distinction between true zero and the value that was rounded
- p preliminary
- r revised
- x suppressed to meet the confidentiality requirements of the Statistics Act
- E use with caution
- F too unreliable to be published

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# Note to readers

During the 1980s and 1990s, maintenance enforcement programs (MEPs) were created in each province and territory to assist recipients in the collection and enforcement of child and spousal support payments. This is the fourth release of information from the Maintenance Enforcement Survey (MES), which collects data on child and spousal support from the maintenance enforcement programs. Prince Edward Island, New Brunswick, Quebec, Ontario, Saskatchewan, Alberta and British Columbia participate in the survey. These seven participating provinces represent about 90% of Canada's population.<sup>1</sup>

Estimates indicate that less than one-half of all support cases are registered with a maintenance enforcement program (MEP).<sup>2</sup> Consequently, survey data are not representative of all support orders in Canada. In some provinces, including four that provide data to the MES, registration is voluntary.<sup>3</sup>

For this reason, MEPs in these provinces tend to handle the more difficult cases – ones coming into the program with arrears already in existence, or where there has been some difficulty in securing payments. Readers are therefore cautioned against using the survey data to evaluate specific enforcement programs or generalize the results to all support orders in Canada.

This report presents fiscal year 1999/2000 through 2003/2004 child and spousal support data for Prince Edward Island, Saskatchewan and British Columbia. Some annual data for Quebec and Alberta are available as well. Monthly snapshot data for these same provinces plus New Brunswick and Ontario are also presented. Please consult Appendix A for a glossary of terms used throughout this report.

See 'Canadian Facts', Survey of Parents' Views of the Federal Child Support Guidelines, 2000.

Registration is voluntary or "opt-in" in Prince Edward Island, Saskatchewan, Alberta and British Columbia. In New Brunswick, Quebec and Ontario, registration in a MEP is "opt-out" or mandatory.

# **Highlights**

- Survey data indicate that maintenance enforcement programs are operating primarily for the benefit of children. Of the cases registered with the programs in March 2004, the large majority included a support amount for children. This included 97% of the caseload in British Columbia, 96% in New Brunswick, 91% in Prince Edward Island, 90% in Saskatchewan, 79% in Alberta and 73% in Ontario.
- Maintenance enforcement program caseloads have been increasing in several jurisdictions. Compared with March 2003, the caseload in March 2004 was up 7% in Prince Edward Island, 4% in Quebec, and 2% in Ontario and Saskatchewan. In New Brunswick, there was a 3% increase in the number of cases enrolled from April 2003. In British Columbia, the caseload remained fairly stable, while in Alberta, enrolment declined by 3%.
- Among cases that have a regular monthly payment in each of the seven reporting provinces, a large proportion (46% to 68%) involve a payment of \$400 or less. Few cases (1% to 5%) require a monthly payment greater than \$1,000.
- For the month of March 2004, the most recent month of data available, the majority of cases were in compliance with their regular monthly payment due, ranging from 55% of cases in Prince Edward Island to 79% of cases in Quebec.<sup>4</sup>
- During 2003/2004, reporting provinces collected the majority of the money that was due in the form of regular monthly payments. Of the four provinces that provide these annual data, Prince Edward Island collected 66% of the approximately \$8 million

- due for that year, British Columbia collected 71% of the \$152 million due,<sup>5</sup> Saskatchewan collected 78% of the \$30 million due and Quebec collected 92% of the \$432 million due.
- In March 2004, of those cases enrolled in the MEPs in Prince Edward Island, Quebec, Saskatchewan and British Columbia, about two-thirds of payors had first entered the program with arrears<sup>6</sup>. Of these, 41% had paid off their arrears and another 25% saw their arrears decrease. One-third (33%) saw their arrears increase. In about 1% of cases, arrears remained constant.
- During 2003/2004, MEPs utilized mainly administrative enforcement actions, as opposed to court actions, to secure payments. In British Columbia, trying to find the payor ("tracing") was the most often performed administrative enforcement activity (35% of all administrative enforcement activities) whereas in Saskatchewan, this action ranked third (18%), after demand for information (35%) and jurisdictional garnishment and attachment (21%).

<sup>4.</sup> In certain cases, if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

<sup>5.</sup> British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

<sup>6.</sup> It should be noted that upon registration, some recipients are unable to reconstruct their payment history and so are unable to produce an affidavit establishing arrears. Other recipients may decide not to pursue past arrears. These cases have to be registered as not having any arrears, even though they are, in fact, non-compliant cases right from the start.

# 1.0 Introduction

# 1.1 Background

During the 1980s and 1990s, maintenance enforcement programs (MEPs) were created in each province and territory in Canada. At the recommendation of the federal-provincial-territorial Family Law Committee (FLC), these programs were implemented to assist recipients in the collection and enforcement of child and spousal support payments. Their role is to provide the necessary administrative support to payors and recipients and to improve compliance with support obligations.

The programs were given a number of administrative enforcement powers to secure payments before resorting to the courts for the more difficult cases. For example, the federal government set up the Family Law Assistance Services Section in the Department of Justice Canada to assist these programs by providing trace and locate information using federal databases. The interception or garnishment of federal funds (e.g. income tax refunds) and federal employee's salaries or pensions is also provided for through two federal statutes, the Family Orders and Agreements Enforcement Assistance Act (1987), and the Garnishment, Attachment and Pension Diversion Act (1983).

The 1990s saw considerable growth in the sophistication of MEP automated information systems and this greatly expanded their capabilities to process and report information, and to communicate with each other and with federal enforcement services.

At the same time, organized and standardized case information on separating or divorcing parents was seriously lacking even as family law policies and issues came to the forefront. Issues of concern for policy-makers included the changes in the value of court-ordered support amounts, consistency of methods used for determining award amounts, and the taxation of support.

In 1995, to address these issues, the Family Law Committee recommended the implementation of child support guidelines and changes to the tax treatment of child support. The federal government responded by enacting the Federal Child Support Guidelines for divorce cases and legislating

additional enforcement measures to assist the MEPs. Federal funding was also provided to implement child support guidelines in provincial/territorial legislation and to assist them with the workload that might be created in family courts as a result of these changes.

To address the information gap in family law, the Canadian Centre for Justice Statistics (CCJS) and various MEP representatives established national data requirements and a collection strategy. In 1995, a set of survey specifications for the Maintenance Enforcement Survey (MES) was approved and this became the blueprint for current data collection.

Results from the Maintenance Enforcement Survey show that MEPs generally continue to experience increases in their caseloads (see Section 4.1). However, a survey of separated and divorced parents confirms that not all support orders or written agreements in Canada are registered with a MEP. The survey estimated that MEPs handle 40-50% of all support orders and agreements in Canada, a proportion that varies greatly across provinces. Given that the primary purpose of the MEPs is to assist recipients in collecting their payments, it is expected that their cases often have issues related to securing payment or regularity of payment.

The MEPs across Canada differ in a number of important aspects because of different local needs and policies, and these have important implications for understanding the data collected by the Maintenance Enforcement Survey. These differences include client profile, enforcement powers in legislation, enforcement practices, the enrolment process, how payments are handled and registered, the responsibilities of clients, and how cases are closed (see Section 2 for more information on jurisdictional differences).

Databases at the Canada Revenue Agency and Human Resources and Skills Development Canada (HRSDC) can be searched for a payor's address. HRSDC databases can also be searched for a payor's employer.

See Canadian Facts, Survey of Parents'Views of the Federal Child Support Guidelines, 2000.

See Statistics Canada, Maintenance Enforcement Programs in Canada: Description of Operations 1999/2000 for more information on the operation of MFPs across Canada

# 1.2 Report overview

This report presents annual child and spousal support data for Prince Edward Island, Quebec, Saskatchewan, Alberta and British Columbia for 1999/2000 through 2003/2004. Monthly snapshot data for these same provinces plus New Brunswick and Ontario are also presented.

The report provides an analysis of the characteristics of cases that are registered with the maintenance enforcement programs in these seven provinces and highlights changes that have occurred over the five years that data are available.

Apart from this introduction, the report is organized into three additional sections:

Section 2 provides a brief description of terminology used by the MEPs, and main functions and processes, especially those that have a bearing on the interpretation of the data.

Section 3 presents an overview of the survey. It describes the survey methodology, coverage and limitations, as well as provisions surrounding confidentiality of the data.

Section 4 displays a range of key data tables collected by the survey. It includes an analysis of the data available from the seven participating provinces on caseload, case characteristics, financial flows and payment patterns, arrears, and finally, number and type of enforcement actions and case closures.

A glossary of standard definitions is provided in Appendix A.

# 2.0 A description of maintenance enforcement services

The task of processing and ensuring that child and spousal support is paid is essentially the same for all maintenance enforcement programs (MEPs) across Canada. Maintenance enforcement programs register cases, process payments, and monitor and enforce cases. Eventually, a case no longer needs to be in a program and is closed. Each jurisdiction has developed its own maintenance enforcement policies and procedures to address local needs. The following provides an overview of the jurisdictional differences that have an impact on data collection and interpretation.

# 2.1 Registration

All potential support recipients with an enforceable court order or agreement 10 can avail themselves of the services of a maintenance enforcement program. However, not all cases of child and spousal support that exist in a province or territory are administered by maintenance enforcement programs. Recipients and payors may amicably deal with support payments and never use the services of a MEP.

About half of the jurisdictions have adopted an automatic or "opt-out" registration system. This includes Newfoundland and Labrador, Nova Scotia, New Brunswick, Quebec, Ontario, Manitoba and the Northwest Territories. In these seven jurisdictions, maintenance orders are automatically filed with a maintenance enforcement program at the time of the order. To be removed from the caseload of a MEP, a recipient must ask to be withdrawn from the program. <sup>11</sup> In many jurisdictions, the payor has to agree to the withdrawal. This request can be denied if the recipient is collecting social assistance. <sup>12</sup>

Six jurisdictions have a voluntary "opt-in" program. This includes Prince Edward Island, Saskatchewan, Alberta, British Columbia, Yukon and Nunavut. Either or both the recipient and the payor can register with the MEP. The only exceptions are cases where the recipient is entitled to social assistance, in which case enrolment is mandatory.

MEPs in provinces or territories in which cases are automatically enrolled from court are more likely to include a higher proportion of "compliant" and "paid up" case accounts. This will have an impact on the proportion of MEP cases that are in compliance and the proportion that have arrears.

There are administrative requirements to be met in order for a case to be registered; personal information on both parties, employment, legal and financial information are required to set up the case and payment information. Letters are generated notifying clients of their responsibilities, and/or identifying that enforcement action may follow. Review of cases and the determination of appropriate enforcement measures are in addition to these activities, and may differ widely for each case. Tracing may be initiated if information as to the location of either the payor or recipient is missing, and to determine if the case must be sent elsewhere under interjurisdictional support orders legislation.

# 2.2 Payment processing

The payment of support is processed and handled by a variety of methods. MEPs may receive payments for cases from a number of sources, which may or may not be a result of enforcement actions on their part. Most MEPs offer a number of different methods of paying a support obligation: by cheque, post-dated or otherwise, money order, credit card, telephone or Internet banking, and most recently, by pre-authorized payment plans from bank accounts. Payments may also come directly from an attachment of wages, a garnishment and attachment of assets (e.g. bank account), or a federal interception of federal monies owed to the payor, such as an income tax refund.

Much of the visible activity of MEPs involves the processing of payments and disbursement of payments to recipients. There are two models in use in Canada. There is a "pay-to" system, where the payor makes his/her payment payable to the MEP, which functions as a clearinghouse for the payment before disbursing it to the recipient. Newfoundland and Labrador, Prince Edward Island, New Brunswick, Quebec, Ontario, Alberta, the Northwest Territories and Nunavut use this approach. Payments may be made by way of certified cheque, money order, cash, debit card, credit card and company cheques 13. All monies received

Domestic contracts that meet jurisdictional requirements for enforcement include paternity agreements and separation agreements filed in court.

Data on the number of individuals who opt out of programs is not available.

<sup>12.</sup> Provinces and territories treat child support as income and deduct it in whole or in part from social assistance benefits received by recipients.

<sup>13.</sup> Payment options vary from one jurisdiction to another.

by the program are deposited into a trust account and the government sends the money to the recipient, usually through direct deposit or by cheque.

The second model is a combination of "pay-to" and "pay-through". The "pay-through" approach refers to a system where payors make their payments via the MEP, which acts simply as the go-between for the parties involved. Once the payment is entered into the system by the MEP, the payment is forwarded to the recipient. Nova Scotia, Manitoba, Saskatchewan, British Columbia and Yukon use this combination model. This means that payments may be made payable to either the recipient or to the MEP.

# 2.3 Enforcement

The MEPs are required by their legislation to monitor and enforce cases registered with them. They must enforce the terms and amount of the order or agreement, and have no discretion to change the terms in any way. Should circumstances change, the parties are encouraged to pursue a variation in the order or agreement through the courts.

The MEPs resort to enforcement activities when they are unable to secure support payments. There are a number of enforcement mechanisms that can be used in helping to collect support payments. They can be seen as a graduated mechanism that intensifies with the complexity of the case. Overall, there are two distinct areas of enforcement: administrative and court enforcement. In general, most MEPs will first attempt to obtain payment through administrative means, as they usually produce more timely results than court enforcement. MEPs aim at securing regular and ongoing payments, and sufficient amounts to satisfy the obligations.

Administrative enforcement can range from telephoning the payor and trying to informally negotiate a payment, to a more formal enforcement process whereby the payor has the funds garnished from his or her wages. Court enforcement remedies range from a summons to appear, to a fine or jail.

The Family Law Assistance Services Section of the federal Department of Justice provides access to federal databases for searching for payors, allows for interception of federal funds<sup>14</sup> and denial of federally administered licenses (*Family Orders and Agreements Enforcement Assistance Act*). Under GAPDA (*Garnishment, Attachment and Pension Diversion Act*), federal employee salaries and pensions are subject to garnishment.

Because MEPs operate under various provincial and territorial legislation, they differ in the nature and scope of their enforcement powers. Garnishments and attachments, for example, may be restricted by a provincial law that limits the percentage of a paycheque that can be attached. In some provinces, this is set at a 50% maximum, while in others it may be 40%. There may also be situations where a program is unable to enforce a support obligation at a certain time, for example, by court order staying or suspending enforcement. These types of provincial/territorial variations must be considered when assessing the information compiled in this report.<sup>15</sup>

### 2.4 Case closure

Withdrawal from a program varies by jurisdiction. Cases can be withdrawn by the recipient (opt-out) or by the program. Recipients can withdraw from the program for a variety of reasons including, for example, that they do not feel they need to have the order enforced. In many jurisdictions, the payor's agreement is required in order for the recipient to withdraw from the program.

Rarely is the payor allowed to withdraw from the program, although this is allowed in Ontario (provided the recipient is in agreement), in British Columbia (if the payor was the one who registered the order and the recipient is in agreement) and in Saskatchewan, Alberta and the Northwest Territories if the payor was the one who registered the order. <sup>16</sup> In Quebec, the payor and the recipient can jointly apply to the Court for an exemption from the MEP. In order for the Court to agree, the payor must provide the MEP with security (a sum of money, a letter of guarantee or a guarantee from a financial institution) covering payment of support for one month.

Generally, a case is closed or "terminated" if the terms of the order have expired, or either party dies. There may be situations where a MEP will close a case because it may be impractical to enforce. For example, if a recipient moves and cannot be located, the MEP might close the case.

<sup>14.</sup> Federal funds that can be intercepted include income tax refunds, employment insurance benefits, old age security, Canada Pension Plan benefits, interest on regular Canada Savings Bonds, and selected Agriculture programs.

See Statistics Canada, Maintenance Enforcement Programs in Canada: Description of Operations 1999/2000 for more information on the operation of MEPs across Canada.

<sup>16.</sup> It is considered advantageous by some payors to be registered, since the program handles all the payments to the recipient, and there is less contact between parties. Some payors prefer to have the program administer and independently monitor the payments made.

# 3.0 Overview of the Maintenance Enforcement Survey

# 3.1 Survey methodology

The Maintenance Enforcement Survey (MES) is an administrative survey that collects data from the case management information systems maintained by provincial and territorial maintenance enforcement programs (MEPs). The information systems were initially built to address an operational purpose, which is to assist the MEPs in monitoring and enforcing their registered caseload. As a result, some of the data may not fully comply with survey specifications.

Data are extracted from each MEP's automated information system according to the survey specifications. Computer interfaces map survey concepts to local system information and the data are then electronically compiled from the system and transmitted to the Canadian Centre for Justice Statistics.

The MES is an aggregate survey, meaning that there is no information on individual cases, and data are collected and reported for pre-defined categories. As a result, opportunities for further manipulation of the data to produce or derive new measures are quite limited. The data collection tables used by the survey were constructed during the identification of information needs and survey specifications in 1995.

# 3.2 Coverage

Currently, the MES has been implemented in seven provinces, which together account for about 90% of Canada's population. The survey is intended to be implemented nationally, and will eventually cover all cases for which the MEPs have responsibility to monitor and enforce. The provinces currently reporting data to the survey are not representative of the non-reporting provinces and territories. Moreover, it is estimated that MEPs handle less than one-half (40-50%) of all support orders and agreements in Canada. 17 Manv individuals prefer to remain outside of a MEP, perhaps because the support payments are being paid on time and in full and there is no need for the services of a maintenance enforcement program, or they may not have a written agreement in place. The MES survey data are not representative of support arrangements that exist outside the provincial/territorial MEPs.

# 3.3 Units of count

"Cases" registered with the MEPs are the unit of count for the survey. People associated with those cases (i.e., a payor, a recipient, the children), as well as court orders and domestic contracts giving rise to support obligations, are all components of cases registered.

The survey also collects dollar amounts of money that are due and paid. Dollar figures according to type of payment or arrears are included in some of the tables.

### 3.4 Content

The survey gathers information on maintenance enforcement cases, and on some of the key characteristics associated with those cases. Case flow and changes in the volume of cases can be measured over time. In addition, survey data provide information on financial matters, the processing of payments, and the tracing and enforcement actions taken by MEPs.

The types of information collected by the survey are listed below<sup>18</sup>.

- Caseload information: includes the number of cases of various categories, the sex and median age of payors and recipients, the number and median age of children receiving support, length of enrolment and the legislation under which the order for support was made;
- Information on financial matters: includes support amounts, compliance rates, information on arrears, frequency and amount of payments;
- Enforcement/case closure information: describes the types of actions that the programs initiate in order to enforce cases, and the closing of cases.

See Canadian Facts, Survey of Parents' Views of the Federal Child Support Guidelines, 2000.

<sup>18.</sup> Some of these informations are not collected by every jurisdiction.

# 3.5 Reported timeframes

Data are collected from the MEPs on both a monthly and vearly basis.

- Annual tables: Fiscal year tables cover the period April 1 to March 31 and provide data that summarize the nature and extent of work done throughout the year. Information such as median age of payors and recipients and median child support obligation is not prone to monthly fluctuations and is collected on a yearly basis. Other information measured on an annual basis includes dollar amounts processed and the number of enforcement actions taken.
- Monthly tables: As support payments are often paid monthly, the MES collects data on monthly payments due and received. Different times of the year may show different payment behaviour and with more data, seasonal or other patterns may begin to emerge which can be monitored and analysed.

Many of the data tables in the survey are "snapshot" tables, which means they provide counts of the various data measures at the end of the month or the end of the fiscal year. This measure is a reflection of the database at that point in time. Information that corrects or adjusts cases past month-end or year-end are not reflected in these end-of-period data counts. This means that the survey collects the best information available at the time of the snapshot. It will not capture new information coming to light, such as the payor having made a direct payment to the recipient, or a cheque-based payment being returned for non-sufficient funds.

# 3.6 Provincial/territorial differences

Section 2 described the operational differences that exist among maintenance enforcement programs, from how cases are enrolled and closed, to how they are enforced. In addition, because the survey data are obtained from operational information systems, there will be some deviations from survey specifications. The following paragraphs outline where these effects are known.

# Prince Edward Island

In Prince Edward Island, no data are available for the authority of the order (*Divorce Act*, Provincial order, etc.), reason for case termination or withdrawal, and only partial data are available for payment history. Total payment amounts due exclude scheduled arrears.

### Quebec

Quebec's program requires that the payor set up a payment method at the outset, either through payroll deductions or a payment order. If by payment order, payors must remit support payments directly to the Maintenance Enforcement Program and provide a security sufficient to guarantee one month of support payments. In certain cases, if the program is certain to recover the sum from the payor, the legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor. As well, the legislation requires that payments go to the recipients on the 1<sup>st</sup> and 16<sup>th</sup> of every month. Quebec does not distinguish between types of recipients, <sup>19</sup> and therefore could not report this information to the survey.

In Quebec, direct payment cases are included in the annual tables, but not the monthly tables.<sup>20</sup> Therefore, case counts for the annual tables will be greater.

### Saskatchewan

Saskatchewan is unable to provide an accurate median age of children for whom there are support payments. Instead, this jurisdiction includes the ages of all children a couple has, regardless of whether or not they are covered by the support agreement.

### Alberta

Alberta does not place initial enforcement action until 35 days following the completion of registration or the payment due date. Therefore, there will never be any cases less than 35 days old reported as in default.

### British Columbia

In British Columbia, one practice that affects the survey data is the acceptance of direct payments of support. When a payor pays the recipient directly, the MEP does not record the payment until it receives notification, and as such, the case will be categorized as "in default" because it has no record of payment. As a result, the compliance rate will appear to be lower than it actually is. Another practice that may indirectly influence survey results is the fact that British Columbia legislation requires that all outstanding accounts be charged interest. No other jurisdiction has such a requirement. Although the dollars due and received for interest are not collected by the MES, this practice could influence payment behaviour.

National definitions do enable some comparisons between jurisdictions but always within the context of local administration. With greater participation in the survey and with

Type of recipient refers to orders for children only, spouses only or for both the children and spouse. Please consult the Glossary for further details.

Direct payments are defined as payments made by the payor to the recipient which do not involve the Maintenance Enforcement Program.

more MEPs supplying data, a more complete picture of the national context will emerge. Ongoing data collection will provide an opportunity to look at trends over time.

# 3.7 Confidentiality

Maintenance Enforcement Survey data have been subjected to a confidentiality procedure known as "random rounding" to prevent the possibility of associating the data with any identifiable individual. The technique of random rounding provides strong protection against disclosure, but does not

add significant distortion to the data. In this report, all MES data involving counts of individuals or cases are randomly rounded either up or down to the nearest multiple of 3. Thus, a case count of 32 would become either 30 or 33 when rounded.

It should be noted that totals are calculated from their randomly rounded components, rather than being rounded independently. Thus some small differences can be expected in corresponding values among various MES tables.

# 4.0 Survey results

This section presents fiscal year child and spousal support data for Prince Edward Island, Quebec, Saskatchewan, Alberta and British Columbia. Monthly snapshot data for these same provinces plus New Brunswick and Ontario are also presented.<sup>21</sup> A number of selected tables derived from those data tables collected by the survey are provided at the end of the section. Some of the tables present the 5 years of annual data or the 48 months of monthly data that are now available.

The survey results are presented in three parts:

- Case characteristics, including number of cases, interjurisdictional support order status, length of enrolment, and characteristics of recipients;
- Financial management of cases, examining amounts due, compliance on those amounts, timeliness of payments, and level of arrears; and
- Enforcement actions and case closure, looking at actions taken by maintenance enforcement programs (MEPs), and the closing of cases.

The reader should note that as a result of the rounding methodology, some small differences can be expected in corresponding values among various Maintenance Enforcement Survey (MES) tables.<sup>22</sup>

# 4.1 Caseloads and their characteristics

Cases, consisting of payors, recipients, and court-ordered or voluntarily agreed support obligations are managed by MEPs. The MES counts a case if it is registered and there is a support obligation on the part of the payor that the MEP is monitoring and enforcing.

# Interjurisdictional support order status

An important distinction in terms of workload for MEPs is whether a case exists within the confines of their borders or whether it crosses jurisdictional boundaries. The term that describes this situation is referred to as interjurisdictional support order status (ISO status). ISO status distinguishes three types of cases:

- Non-ISO cases. These are typically cases where the payor and recipient live in the same jurisdiction where the case is registered.
- ISO-in cases. These are cases that the MEP has been asked to enforce by another jurisdiction because the payor is known to reside or have assets in its jurisdiction.
- ISO-out cases. These are cases that have been sent to another jurisdiction for enforcement because the payor lives or has assets there.

The legislation that governs the enforcement of interjurisdictional support orders is called the *Interjurisdictional Support Orders Act.*<sup>23</sup> The purpose of this legislation is to allow one or both of the parties to obtain a support order under provincial legislation, to have an existing order recognized or varied, or to have an order enforced when in different jurisdictions.

The day-to-day caseload of a MEP consists of monitoring non-ISO and ISO-in cases and taking enforcement action when payments are not forthcoming. ISO-out cases are cases that have been sent to another jurisdiction for monitoring and enforcement because the payor lives and/or has assets there. Apart from two tables (Table 1 and Table 19), these ISO-out cases are excluded from the majority of case counts in the survey to avoid double counting – one MEP's ISO-out case may be another MEP's ISO-in case.

All fiscal year data for New Brunswick and Ontario and some fiscal year data for Quebec and Alberta are unavailable. See Section 3.5 for more information on reported timeframes.

<sup>22.</sup> Tables with corresponding values for the number of maintenance enforcement cases enrolled (excluding ISO-out cases) are: Tables2, 3, 4, 5, 7, 8, 9, 14 and 15. Tables with corresponding values for the number of maintenance enforcement cases with arrears are: Tables 15, 16 and 17.

<sup>23.</sup> The ISO legislation has replaced REMO/RESO legislation that was put in place several decades ago. Older cases registered in MEPs still fall under REMO/RESO legislation but are included in the ISO case counts. With the exception of Quebec and Yukon, the ISO legislation was proclaimed in 2003 and 2004 in all provinces or territories. See Statistics Canada, Child and Spousal Support: Maintenance Enforcement Survey Statistics, 2001/2002 for more information on this legislation.

Maintenance enforcement cases by ISO status, for the five provinces that report these annual data, are presented in Table 1. In 2003/2004, MEP cases entailing day-to-day enforcement responsibilities (non-ISO and ISO-in cases) comprised the majority of cases, accounting for 99% of cases in Quebec, 96% in Prince Edward Island, 91% in Alberta, 86% in British Columbia and 81% in Saskatchewan. The three western provinces providing data reported larger proportions of interjurisdictional support order cases (ISO-in and ISO-out cases), with proportions of 23% in British Columbia, 25% in Alberta and 32% in Saskatchewan. This finding is fairly consistent for all years of data.

### MEP caseload

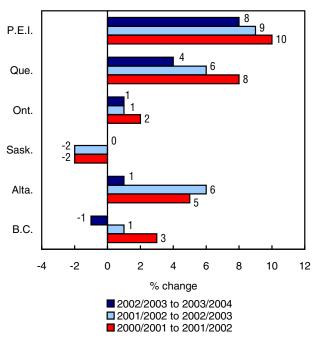
The caseload of maintenance enforcement programs increased in most provinces, based on changes in the number of cases enrolled (excluding ISO-out cases) at the end of the fiscal year (Table 2). Compared with March 2003, the caseload in March 2004 was: 2,500 in Prince Edward Island, up 7%; 102,300 in Quebec, up 4%; 176,700 in Ontario, up 2%; and 7,800 in Saskatchewan, up 2%. The caseload was fairly stable in British Columbia at 39,800 cases as of March 2004. In Alberta, on the other hand, there were 47,000 cases, down 3% from March 2003. In New Brunswick, 13,500 cases were enrolled, a 3% increase from April 2003, the first month for which data are available.

Because the number of cases enrolled in a maintenance enforcement program varies from one month to the next, comparing year-over-year changes in cases enrolled for March may mask a general trend in enrolment. Thus, another way of looking at caseload fluctuations over time is by calculating an average monthly count of cases enrolled during the fiscal year and examining how this figure changes over time. Results of this analysis confirm that enrolment in maintenance enforcement programs is increasing in 4 out of 6 provinces (Figure 1). For example, based on data from Table 2, the average monthly caseload for Ontario was 175,230 in 2003/2004 up about 1% from a figure of 173,960 in 2002/2003. Similarly in the other provinces, increases in average caseload were 1% in Alberta, 4% in Quebec and 8% in Prince Edward Island, increases that were smaller in 2003/2004 than in the previous years. Saskatchewan saw its average caseload stabilize, after two consecutive fiscal years of decrease. In British Columbia, the average number of cases enrolled declined by 1%.

### Length of enrolment

Caseloads fluctuate over time as a result of new cases being enrolled and others being terminated. A single case may be enrolled and withdrawn a number of times over the life of a support order. For MEPs and policy makers, the length of time a case resides in a program is important for operational, budget and resource planning.

Figure 1
Percentage change in the average number of maintenance enforcement cases enrolled, 2000/2001 to 2003/2004<sup>1</sup>



### Notes:

1. ISO-out cases are excluded. Average annual enrolment is calculated by using monthly enrolment figures. This average is then used to measure the percentage change in caseload from one fiscal year to the next. The average for Quebec for 2000/2001 and for Prince Edward Island for 2000/2001 and 2002/2003 is based on 11 months of data.

**Source:** Statistics Canada, Maintenance Enforcement Survey.

During the 2003/2004 fiscal year, more than half of the cases enrolled in Prince Edward Island and Saskatchewan had been registered in the MEP for more than 5 years (Table 3). With figures of 56% and 59% respectively, these two jurisdictions have the oldest caseloads. In British Columbia, an equal proportion of cases had been enrolled in the MEP for 5 years or less versus more than 5 years. In Quebec, a smaller proportion of cases (34%) had been registered for more than 5 years.

These figures, in part, are a reflection of the length of time that the maintenance enforcement programs have been established in each province. The program in Saskatchewan has been in place since 1986, while in Prince Edward Island and British Columbia the date is 1988. Quebec's caseload, on the other hand, is much younger. On November 1, 1996, the information

system of the maintenance enforcement program was implemented, which resulted in a loss of information on date of enrolment for previously enrolled cases. Therefore, all cases have an enrolment date of November 1996 or later, thus explaining why the proportions are different from the other reporting provinces.

The proportion of older MEP cases has grown since 1999/2000. In 2003/2004, cases enrolled for more than 10 years accounted for 16% of enrolled cases in Saskatchewan (up from 5% in 1999/2000), 18% in British Columbia (up from 8%) and 19% in Prince Edward Island (up from 8%).

## Source of orders and type of recipient

Maintenance enforcement programs enforce both courtordered support of divorcing or separating parents and support obligations arising from domestic contracts such as separation and paternity agreements. Orders for maintenance or support can result from federal legislation divorce proceedings (*Divorce Act*) or through provincial/ territorial legislation that may ultimately become part of a divorce proceeding.

Most obligations are the result of federal or provincial orders.<sup>24</sup> On March 31, 2004, 48% of support orders in Saskatchewan were under the federal *Divorce Act* and 39% were under provincial orders (Table 4). In British Columbia, on the other hand, 26% of cases were under the federal *Divorce Act*, while a considerably larger proportion of cases (68%) were under a provincial order.

The results vary depending on who is receiving the support payments. Cases where the spouse alone or the spouse and children are receiving support are more apt to be under the authority of the *Divorce Act*. In Saskatchewan, for example, 77% of spouse with children cases and 76% of spouse only cases were under the *Divorce Act* compared with a figure of 45% for cases where the recipients were children only.

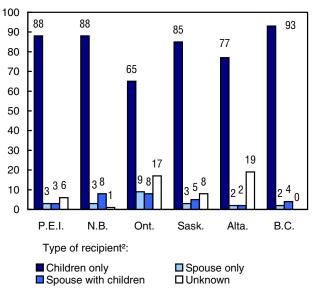
## Characteristics of recipients, payors and children

Survey data indicate that MEPs operate primarily for the benefit of children. Of the cases registered with the reporting provinces on March 31, 2004, the large majority included a support amount for children. This included 97% of the caseload for British Columbia, 96% for New Brunswick, 91% for Prince Edward Island, 90% for Saskatchewan, 79% for Alberta and 73% for Ontario. A more detailed breakdown of these numbers in Figure 2 shows that the proportion of cases involving support solely for children ranged from 65% in Ontario to 93% in British Columbia. Spouse with children cases ranged from 2% of cases in Alberta to 8% in

Ontario and New Brunswick, and spouse only support cases accounted for 2% of cases in Alberta and British Columbia, the proportion rising to 9% in Ontario. These proportions remained almost unchanged from the previous year.

Figure 2 Maintenance enforcement cases enrolled, by type of recipient, at March 31, 2004<sup>1</sup>

Cases enrolled (%)



### Notes:

Figures may not total 100% due to rounding.

- 1. ISO-out cases are excluded. Data by type of recipient are not available in Quebec.
- 2. The "Unknown" type of recipient category includes a very small proportion of "Other" type of recipient cases.

**Source:** Statistics Canada, Maintenance Enforcement Survey.

The term "recipient" is also used to refer to the person who is living with, and has parental responsibility for, the children. In other words, the recipient is the person receiving the money, whether the money is destined for the children only, the recipient and the children, or the recipient only. The recipient is often but not always the mother. There are instances where the recipient is the father, a grandparent or an extended family member.

<sup>24.</sup> Couples may separate and decide to formalize their arrangement in a separation agreement. Other couples may obtain a provincial/territorial order for support. In either situation, where a couple pursues a divorce, these arrangements may be incorporated into the final Divorce order, or they may be revisited. If couples do not pursue a divorce, their arrangements as set out in the separation agreement or provincial/territorial order will continue. Parents may have paternity agreements setting out child support obligations that are also enforced.

Survey results indicate that in the large majority of cases, the recipient is a female and the payor is a male. On March 31, 2004, this was true for 95% or more of the cases in the three reporting provinces (Prince Edward Island, Saskatchewan and British Columbia) (Table 5). This finding is consistent with previous years.

The median<sup>25</sup> age of payors, recipients and children is very consistent for all three provinces. On March 31, 2004, the median age for recipients was 39 years in the three reporting provinces (Table 6). For payors, the median age was 41 years in Prince Edward Island and Saskatchewan and 42 years in British Columbia. The median age for children was 13 or 14 years in each of these jurisdictions. Median ages appear to be up slightly from their level in March 2000. This is not unexpected given that the length of case enrolment is increasing.

### Social assistance

The social assistance status of a recipient is an important aspect of maintenance enforcement. All provinces and territories treat child support as income and deduct it in whole or in part from social assistance benefits received by recipients. If a parent is entitled to receive child support and makes an application for social assistance, the social benefits agency will require the parent to seek child support payments. The MES "assignment status" variable refers to those cases where some or all of the payment goes to the government rather than the recipient. This occurs when the government is providing financial support to the recipient, or has done so in the past, and therefore the support coming from the payor is used to defray these costs. It is to be noted that not all persons receiving social assistance need to assign their cases.

The proportion of assigned MEP cases varies from province to province (Table 7). As of March 31, 2004, 24% of cases were assigned in New Brunswick, 22% in Quebec, 16% in British Columbia and 14% in Prince Edward Island. The other reporting provinces show smaller proportions, with 10% or less of their cases being assigned. With the exception of New Brunswick, for which only one year of data is available, the proportion of assigned cases has decreased in all reporting jurisdictions from their level in March 2000 or 2001. This can be explained by a general decrease in the proportion of the population on social assistance that was observed in all the Canadian provinces between 1993 and 2003 (Roy, 2004).

# 4.2 Financial aspects of MEP caseload

The entire process of monitoring and enforcing by the MEPs stems from an order or agreement stipulating the payment of support. To register or enrol in a maintenance

enforcement program, a recipient or payor must have an order or agreement that has been court-ordered or filed officially with the court. The order or agreement will have a stated support amount and the frequency with which it is to be paid. These amounts are called "amounts regularly due".

An order may contain other amounts that are also enforceable by the MEP. These are usually called "event-driven amounts" or sometimes "lump-sum payments". They can be characterized as payments that must be paid when they come due, perhaps when a receipt or an invoice is produced. Examples would be payment for visits to the dentist or for yearly sports enrolment fees. Other payments that may be due in a month include scheduled arrears, fees, costs and penalties. For the purposes of the survey, these payments, plus payment amounts regularly due, are called "total payments due".

If an expected amount is received within the calendar month in which it became due, the case is considered by the survey to be in compliance. If the payment has not been made, or if the amount paid is insufficient to meet the full amount, the case is considered to be in default.

Arrears refer to money owing from earlier missed payments. As a result of either a court order or voluntary payment arrangement, an amount of arrears may end up being subject to a schedule. As long as the payment schedule is being adhered to, it is likely no additional enforcement action can be taken. Any non-scheduled arrears are those arrears that are owed from an earlier time, and for which there is no payment schedule established. The full amount is due and enforceable.

It is possible for a case to have arrears and be in compliance with total expected payments at the same time. This would be the situation if the payor were making all the current payments due, including the scheduled arrears payment.

### Amounts regularly due

Table 8 presents the distribution of cases by regular monthly payments due for March each year. In the seven reporting provinces, a large proportion of cases (46% to 68%) involved a regular monthly payment of \$1 to \$400. Generally, the distribution was similar for cases involving a payment of \$1 to \$200 and those involving a payment of \$201 to \$400. There were two exceptions; a larger percentage of cases were found in the first category for New Brunswick, whereas the opposite trend was observed in Quebec. The proportion

<sup>25.</sup> The median is the middle point of the age distribution, where if the ages are arranged in increasing or decreasing order, one-half of the group is above the middle-point and one-half below it.

of cases across the provinces involving a monthly payment amount above \$1,000 ranged from 1% to 5%. This pattern is consistent over the four years of available data.

The distribution of MEP cases by total payments due (rather than regular payments) was found to be quite similar. Most cases had total monthly payments of \$400 or less.

Another view of amounts regularly due is presented in Table 9. It shows the median regular monthly payment due by type of recipient and number of children. On March 31, 2004, the median monthly amount due for cases having one child was \$200 in each of the two reporting provinces. This amount increased gradually as the number of children covered in the support order increased. In particular, the median for cases having 2 children was \$300 in Saskatchewan and \$350 in British Columbia. For cases with 3 or more children, the median amount due monthly was \$395 in Saskatchewan and \$414 in British Columbia. This pattern is consistent when case includes spouse and children. Finally, the median amount due for spouse only cases was \$300 and \$500 in Saskatchewan and British Columbia respectively.

### Compliance

There are many ways of examining compliance, and consequently many definitions in use. However, timeliness and sufficiency of payment are the two key components of compliance. For the survey, compliance is measured on a monthly basis in relation to the amount of money expected to be paid in a given month. It is measured as of the last day of the month. This means that cases having an amount due earlier in the month, for example the 15<sup>th</sup>, can pay late, but still be considered by the survey to be in compliance if the money is received by the last day of the month. Conversely, if a payment is due on the 30<sup>th</sup> of the month and is received one day past month-end, the case is considered in default for that month.

Compliance is also based on full payment. A partial payment, no matter how close to the amount due (e.g., 90%), would not satisfy the obligation, and so for the purposes of the survey would not be considered to be in compliance. Thus, the monthly figures are based on the number of cases in full compliance — having made the full payment of the amount due by month-end.

Compliance can be measured in terms of both regular and total monthly payments due. As shown in Table 10, the majority of cases were in compliance with their regular monthly payments for March of 2004. The figures ranged from 55% of cases in Prince Edward Island to 79% of cases in Quebec<sup>26</sup>.

Compliance varies somewhat by the amount of regular payment due. In the previous years, higher levels of compliance were generally found in the "middle" payment categories, while lower levels were seen at the two extremes. In March 2004, no such pattern could be observed, the trends being different from one province to another. However, what was similar between reporting jurisdictions were compliance difficulties in the \$1 to \$200 category. With the exception of Prince Edward Island and New Brunswick, the lowest compliance rate of each province was found in this payment category, with figures ranging from 42% in Ontario to 68% in Quebec. One possible explanation could be that higher support amounts generally indicate greater income and employment stability, thus an increased likelihood that the paying parent is able to deal with unforeseen situations (disruption in employment, unanticipated major expenses, etc.) while maintaining child support payments.

A similar distribution was observed for MEP cases in compliance with total payments, which include regular payments due plus event-driven payments, scheduled arrears, and fees, costs and penalties. However, compliance with total payments tends to be slightly lower than compliance with regular amounts due.

Table 11 provides an additional element, presenting compliance with regular payments due by type of recipient. It shows that there is variation in compliance by type of recipient. In each reporting province, compliance is highest for spouse only recipients, ranging from 66% in New Brunswick to 91% in Ontario.

Another view of compliance shows the amount of dollars that were paid as a proportion of the amounts due. During 2003/2004, MEPs in the four provinces reporting these annual data were successful in collecting most of the regular dollars due (Table 12). Quebec collected 92% of the approximately \$432 million due for that year, Saskatchewan collected 78% of the approximately \$30 million due, British Columbia collected 71% of the approximately \$152 million due, and Prince Edward Island collected 66% of the approximately \$8 million due.<sup>27</sup> These figures are based on cases administered, that is all cases that were enrolled at some point during the year.

<sup>26.</sup> In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

<sup>27.</sup> British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Compliance can vary from one month to the next. The 48 month view of compliance presented in Table 13 provides some sense of this. In individual provinces compliance increases or decreases by as much as 7 percentage points in a given month. Even changes such as these, or in fact no net change in compliance rates, can mean that many individual cases are falling in and out of compliance regularly. These observations are consistent with findings from the National Longitudinal Survey of Children and Youth. Survey results indicated that approximately 45% of children in their mother's custody had moved from one "compliance" category (regular on time, regular at times late, irregular, and not for at least six months) to another within a 2-year period (Juby, Le Bourdais, and Marcil-Gratton, 2003). This has implications for MEPs in that compliance or non-compliance is never a given. It may vary greatly over the life course of a single case, thus requiring constant monitoring of their caseloads by the MEPs.

The monthly snapshot data give MES information users an indication of possible changes in payment behaviour over time due, for example, to policy changes, enforcement measures, and public awareness campaigns. This kind of information will help address questions concerning improvements in enforcement measures, and monthly payment patterns. Information as to how people are keeping up with what they owe, in relation to the size of the order or the number or type of dependants, will also help with future program and policy development efforts.

### Arrears history and level

Arrears refer to money owing from earlier missed payments. Maintenance enforcement programs can register cases with arrears already accumulated. Arrears can also accrue during the time the MEP has management of the case, should payments not be made and enforcement fail to secure sufficient payment. Arrears are sometimes subject to court-ordered or negotiated scheduled payment plans. When these occur, the amount of arrears may be gradually repaid over a period of time. As long as the payment schedule is being adhered to, it is likely no additional enforcement action can be taken.

Table 14 provides a view of the arrears history of MEP cases in four provinces, Prince Edward Island, Quebec, Saskatchewan and British Columbia. Data available from these provinces indicate that over one-half of cases had a history of payment problems prior to entering a maintenance enforcement program. Of the cases enrolled on March31, 2004, 60% of those in Saskatchewan, 66% of those in Quebec and 69% of those in British Columbia entered the program with arrears.<sup>29</sup> The figure for Prince Edward Island is not comparable as the arrears status at entry was not known for 31% of cases.

Of these cases that were enrolled with arrears, 75% of the cases in Quebec, 55% in Saskatchewan and 45% in British Columbia had improved their arrears status by March 2004. That is, their arrears either decreased or were paid off. Arrears remained constant in roughly 1% of cases in the three provinces.

The remaining cases (31% in Quebec and British Columbia, as well as 40% in Saskatchewan) entered the MEP without arrears. Of these cases, about 53% in Saskatchewan, 55% in British Columbia and 81% in Quebec remained arrears free. The remainder saw an increase in their arrears.

Table 15 presents MEP case counts with arrears, as well as the dollars associated with those arrears. Readers are cautioned against calculating an average per case amount of arrears since there can be a great range of arrears amounts due on cases. As some cases may account for tens or hundreds of thousands of dollars in arrears, and others will have very modest amounts due, any such calculation is inappropriate.

With the exception of New Brunswick, for which only one year of data is available, the proportion of cases with arrears has remained stable over the years for most reporting provinces. The two exceptions were Quebec and Alberta, where there has been a decline in the proportion of cases with arrears from their level in March 2000 or 2001. Furthermore, most provinces reported an increase in the dollar amount of arrears, but this is not surprising since the number of cases with arrears has generally increased as well.

### Proportion and timeliness of payments

When looking at the distribution of cases with arrears by the percentage received of the regular monthly amount due, survey data indicate that cases tend to fall within two extremes. In March 2004, most cases that had arrears either made the regular monthly payment in full (ranging from 41% in Prince Edward Island to 55% in Quebec) or they made no payment (ranging from 30% in Quebec to 47% in Prince Edward Island) (Table 16). Over the five years that data are available, this pattern has remained consistent for each reporting province.

There can be many reasons why a payor may not have paid within the past month, or be up-to-date in making expected

<sup>28.</sup> In some cases, the recorded arrears will be lower if information is received by the MEP that direct payments have been made between the parties. In other cases, the arrears may be higher but the recipient is unable to provide an affidavit establishing arrears.

<sup>29.</sup> It should be noted that upon registration, some recipients are unable to reconstruct their payment history and so are unable to produce an affidavit establishing arrears. Other recipients may decide not to pursue past arrears. These cases have to be registered as not having any arrears, even though they are, in fact, non-compliant cases right from the start.

payments. For example, there are stays of enforcement that occur on some cases, or other impediments to enforcement such as prolonged periods of social assistance, unemployment, disability, or incarceration. These often unpredictable situations can leave the recipient without support payments for periods ranging from a few weeks up to 12 months or more.

The distribution of cases with arrears according to the elapsed time since the last payment was received is shown in Table 17. In all seven reporting provinces, as of March 2004, one-third to one-half of the cases with arrears had made a payment within one month. In Quebec, Ontario, Alberta and British Columbia, these proportions were higher than they were in March 2000 or 2001. Within three months, the proportion of cases having made a payment ranged from 44% in Ontario to 69% in Quebec. However, there are more difficult cases, those where a payment has not been made in over a year and those where no payment has ever been made. These cases, which accounted for 18% to 47% of the arrears cases, might signal the loss of contact with the payor and therefore indicate that trace and locate activities have not been successful. These cases may also involve situations where there are limitations put on the possible enforcement actions, such as stays of enforcement or laws that limit the attachment and garnishment of wages (see Section 2.3).

This information on the length of time elapsed since payment on cases with arrears is an important measure in terms of workload of MEPs. Cases that rarely or never make payments require more and stronger enforcement strategies. Unfortunately, the survey is unable to link any enforcement activity with a specific payment received, and there will be many cases that have had considerable attention, but the actions have not yet resulted in payment being made.

## 4.3 Enforcement/Case closure

### **Enforcement actions**

Maintenance enforcement programs can undertake a variety of actions to enforce current payments or existing arrears. There are two main categories of enforcement actions: administrative enforcement and court enforcement. Administrative enforcement by the MEP includes jurisdictional garnishment and attachment (of money owed to the payor) and MEP traces (attempts to find the payor using jurisdictional information banks). Court enforcement occurs before a judge and can include default and committal hearings.

Enforcement actions increase in intensity in response to more difficult cases and complex situations. As a matter of practice, administrative enforcement measures are exhausted early in the process, with the provincial/territorial avenues being taken first. In most jurisdictions, federal enforcement assistance, in the form of federal tracing, federal garnishment and federal license denial, are taken after most provincial/territorial avenues have been exhausted. If those mechanisms should fail to generate payment, MEPs then have court enforcement activities as an option, and these are generally taken as a last resort.

As Table 18 shows, in 2003/2004, the three reporting provinces enforced MEP cases using different types of enforcement actions. In British Columbia, trying to find the payor or "tracing" was the most often performed administrative enforcement activity (35% of all administrative enforcement activities) whereas in Saskatchewan, this type of action ranked third (18%), after demand for information (35%) and jurisdictional garnishment and attachment (21%). Even though jurisdictional garnishments and attachments are not as widely used in British Columbia, their use has been increasing over the years; from 6% in 1999/2000, this type of action made up 12% of all enforcement activities in 2003/2004. The MEP in Prince Edward Island, on the other hand, frequently used actions under the "other" category. This category includes an action often used in this province called "notice of default hearing", meaning that defaulters are sent a notice of default hearing and are given the option of discussing their situation with the MEP director and the legal counsel for the MEP prior to appearing before a judge.

Another category of administrative actions falls under federal legislation. The available enforcement actions are federal trace (attempt to find the payor using federal information banks), interception of federal funds (for example an income tax refund), federal license suspension (for example a passport or transport license) and federal garnishment of salaries and pensions. In all three reporting provinces, interception of federal funds was the most widely used administrative action under federal legislation. In British Columbia, suspension of federal licenses was also occasionally performed.

Data from the three reporting provinces indicate that very few court-based enforcement activities were undertaken. Court enforcement activities made up approximately 1% of all reported enforcement activities during 2003/2004 for Saskatchewan, 2% for British Columbia and about 4% for Prince Edward Island. Of the various kinds of court enforcement activities, default hearings were the most widely used in Prince Edward Island and Saskatchewan. Activities that fell under the "other" category, which include issuing a warrant for arrest, appointing a trustee in bankruptcy, and issuing writs for seizure and sale, were most widely used in British Columbia.

Overall, the distribution of enforcement activities remained consistent with what was reported in the previous years.

### Case closure

As indicated in Section 4.1, MEP cases can be enrolled in the program for a short period of time or for many years. Eventually though, a case will be closed or terminated. There can be a number of reasons for the termination of a case within a maintenance enforcement program.<sup>30</sup> As shown in Table 19, there are provincial variations in these reasons. In 2003/2004, expiration of the support

order accounted for 78% of case terminations in Quebec while in Alberta, withdrawal by either the recipient or payor was the most frequent reason for termination (55%). In British Columbia, withdrawal by the program, withdrawal by either the recipient or payor, and expiration of the support order each accounted for about one-third of terminated cases.

<sup>30.</sup> The Maintenance Enforcement Survey does not count the activity of opting in or out of maintenance enforcement programs. Terminations are only counted when they are the last event in the fiscal year. See Section 2.5 for a description of jurisdictional MEP withdrawal policy.

# 4.4 Data Tables

Table 1

Maintenance enforcement cases enrolled, by ISO (interjurisdictional support order) status, by fiscal year<sup>1</sup>

		Cases en	rolled	Non-ISO	ISO-in	ISO-out
		No.	%		%	
Prince Edward Island	1999/2000	1,872	100	82	12	6
	2000/2001					
	2001/2002	2,223	100	83	12	5
	2002/2003	2,424	100	84	11	5
	2003/2004	2,571	100	85	11	4
Quebec <sup>2</sup>	1999/2000					
	2000/2001					
	2001/2002	107,826	100	98	1	1
	2002/2003	115,152	100	98	1	1
	2003/2004	121,464	100	98	1	1
Saskatchewan	1999/2000	10,092	100	66	14	21
	2000/2001	10,065	100	67	14	19
	2001/2002	9,690	100	68	13	19
	2002/2003	9,483	100	68	13	19
	2003/2004	9,663	100	68	13	19
Alberta <sup>2</sup>	1999/2000	48,081	100	78	12	11
	2000/2001	47,412	100	75	14	11
	2001/2002	50,541	100	75	15	10
	2002/2003	53,322	100	75	15	10
	2003/2004	51,978	100	76	15	10
British Columbia	1999/2000	43,116	100	77	11	12
	2000/2001	45,069	100	77	10	13
	2001/2002	46,377	100	 77	9	14
	2002/2003	46,335 <sup>r</sup>	100	77	9	14
	2003/2004	46,191	100	77	9	14

# Notes:

Percentages may not total 100% due to rounding.

<sup>..</sup> not available for a specific reference period.

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<sup>1.</sup> ISO refers to interjurisdictional support orders. The provinces and territories have enacted legislation to ensure that orders/agreements can be enforced beyond their borders. Non-ISO cases are typically cases where both parties live in the same province/territory. ISO-in cases are cases that the province/territory has been asked by another jurisdiction to enforce because the payor lives and/or has assets inside their borders. ISO-out cases are cases that the province/territory has sent to another jurisdiction for enforcement because the payor lives and/or has assets outside their borders. ISO was formerly referred to as Reciprocal Enforcement of Maintenance Orders (REMO) status. These annual data are not available for New Brunswick and Ontario.

<sup>2.</sup> In Quebec and Alberta, cases enrolled include direct payment cases. Direct payments are defined as payments made by the payor to the recipient which do not involve the maintenance enforcement program.

Table 2 Maintenance enforcement cases enrolled, April 2000 to March 2004<sup>1</sup>

	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.
Prince Edward Island												
2000/2001	1,764	1,767	1,794	1,812	1,827	1,851	1,866	1,890	1,899	1,908	1,920	
2001/2002	1,938	1,962	1,980	2,010	2,022	2,028	2,043	2,058	2,067	2,082	2,094	2,106
2002/2003	2,118	2,142	2,154	_,	2,193	2,205	2,211	2,244	2,271	2,280	2,289	2,307
2003/2004	2,319	2,340	2,343	2,364	2,364	2,400	2,418	2,424	2,442	2,430	2,451	2,460
New Brunswick												
2000/2001												
2001/2002												
2002/2003												
2003/2004	13,155	13,197	13,227	13,314	13,374	13,389	13,449	13,485	13,518	13,515	13,536	13,536
Quebec												
2000/2001		79,929	81,147	82,146	83,094	83,910	84,633	85,272	85,761	86,535	87,363	88,164
2001/2002	88,713	89,481	89,691	89,877	90,576	90,864	91,500	91,974	92,412	93,345	93,810	94,134
2002/2003	94,755	94,959	95,316	95,730	96,027	96,102	96,597	96,912	97,317	97,863	98,382	98,664
2003/2004	99,075	99,552	99,696	100,029	100,299	100,587	100,677	100,878	101,238	101,682	102,000	102,339
Ontario												
2000/2001	170,364	169,938	170,034	170,313	170,205	169,845	170,025	170,202	170,277	170,511	170,988	171,567
2001/2002	171,843	172,455	173,247	174,042	174,471	174,768	174,807	174,801	169,998	171,045	171,684	172,128
2002/2003	172,140	173,094	173,907	174,360	175,308	175,851	175,923	174,075	173,142	173,223	173,358	173,124
2003/2004	172,935	173,346	173,532	173,502	174,159	174,744	175,794	176,175	176,700	177,492	177,690	176,730
Saskatchewan												
2000/2001	8,028	8,028	8,019	8,058	8,142	8,133	8,115	8,124	8,133	8,130	8,094	8,124
2001/2002	8,070	8,058	8,085	8,061	7,992	8,004	7,953	7,917	7,905	7,887	7,836	7,854
2002/2003	7,863	7,809	7,803	7,821	7,791	7,788	7,800	7,767	7,746	7,758	7,614	7,686
2003/2004	7,680	7,725	7,752	7,758	7,809	7,818	7,866	7,827	7,824	7,857	7,854	7,848
Alberta												
2000/2001	42,624	42,465	42,483	42,018	41,823	41,667	41,628	41,553	41,592	41,688	42,129	42,300
2001/2002	42,264	42,327	42,597	43,008	44,088	44,643	44,892	44,880	44,964	45,270	45,294	45,507
2002/2003	45,651	45,942	45,915	46,122	46,035	46,326	46,854	46,992	47,715	48,039	48,123	48,240
2003/2004	48,327	48,189	48,201	47,565	47,424	47,181	46,695	46,515	45,981	45,627	46,122	46,986
British Columbia												
2000/2001	37,878	37,911	38,022	38,226	38,313	38,475	38,514	38,631	38,826	39,054	39,087	39,165
2001/2002	39,204	39,201	39,426	39,552	39,657	39,747	39,717	39,903	40,017	40,086	40,041	40,065
2002/2003	40,011	40,011	40,044	40,119	40,197	40,170	40,092	40,080	39,978	39,984	39,912	39,948
2003/2004	39,957	39,912	39,924	39,888	39,741	39,684	39,708	39,771	39,792	39,792	39,789	39,774

.. not available for a specific reference period.

1. ISO-out cases are excluded.

Source: Statistics Canada, Maintenance Enforcement Survey.

Table 3 Maintenance enforcement cases enrolled, by length of enrolment, by fiscal year<sup>1</sup>

						Length o	of time enro	lled (years)		
		T	otal	≤1	>1 to 3	>3 to 5	>5 to 7	>7 to 10	>10 to 15	>15
		No.	%				% of cases	1		
Prince Edward Island	1999/2000 2000/2001	1,749	100	14	26	21	17 	14	7	1
	2001/2002 2002/2003 2003/2004	2,103 2,310 2,466	100 100 100	13 12 9	20 20 20	21 17 16	17 19 17	18 18 20	11 13 16	2 2 3
Quebec <sup>2</sup>	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	 106,551 113,775 120,003	 100 100 100	 16 14 12	 39 30 25	 32 31 29	 13 25 24	   10	  	
Saskatchewan <sup>3</sup>	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	8,016 8,136 7,860 7,698 7,833	100 100 100 100 100	12 11 10 9 10	19 19 18 17 16	34 27 16 16 15	17 20 27 23 13	13 15 19 22 30	5 7 9 12 14	 1 1 2
British Columbia	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	37,812 39,156 40,065 39,954 39,783	100 100 100 100 100	17 15 14 11	27 27 24 23 20	20 20 20 20 20 19	11 13 15 16 16	17 15 13 14 16	8 11 14 16 17	   1

Percentages may not total 100% due to rounding.

not available for a specific reference period.

not applicable.

ISO-out cases are excluded. These annual data are not available for New Brunswick, Ontario and Alberta.

In Quebec, length of time enrolled for MEP cases will not exceed 8 years because the MEP information system was implemented by the Ministère du Revenu du Québec in November 1996, thus setting date of enrolment at this date for previously enrolled cases. In 2001/2002, length of enrolment did not exceed 6 years; this explains why the percentage of cases in the 55 to 7 years category doubled in 2002/2003. Cases enrolled include direct payment cases.

In Saskatchewan, an increase in staff, judges, and the 1997 Child Support Guidelines may have increased the number of cases processed in that year. In 1999/2000, this corresponds with cases of 3 to 5 years duration with the maintenance enforcement program and, in2003/2004, it corresponds with cases of 7 to 10 years duration.

Table 4 Maintenance enforcement cases enrolled, by authority of order/agreement and type of recipient, at March 31, 2004<sup>1</sup>

		Authority of order/agreement								
	Total		Total <i>Divorce Act</i> Provincial order			Provir agreen		Unknown		
	No.	%	No.	%	No.	%	No.	%	No.	%
Province and type of recipient: Saskatchewan										
Children only	6,603	100	3,000	45	2,778	42	276	4	549	8
Spouse only	225	100	171	76	24	11	6	3	24	11
Spouse with children	378	100	291	77	57	15	12	3	18	5
Unknown	579	100	312	54	162	28	12	2	93	16
Total	7,785	100	3,774	48	3,021	39	306	4	684	9
British Columbia										
Children only	37,026	100	9,006	24	25,662	69	2,313	6	45	0
Spouse only	861	100	453	53	330	38	78	9	0	0
Spouse with children	1,776	100	708	40	939	53	129	7	0	0
Other	3	100	0	0	3	100	0	0	0	0
Unknown	117	100	54	46	48	41	6	5	9	8
Total	39,783	100	10,221	26	26,982	68	2,526	6	54	0

Percentages may not total 100% due to rounding.

Source: Statistics Canada, Maintenance Enforcement Survey.

Table 5 Maintenance enforcement cases enrolled, by sex of payor and recipient, at March 311

				Se	ex of payor and recipient	
	Year	Cases enrolled	Total	Male payor female recipient	Female payor male recipient	Unknown <sup>2</sup>
		No.	%		% of cases	
Prince Edward Island	2000 2001	1,749 	100	96 	0	4
	2002	2,106	100	95	0	5
	2003	2,307	100	95	0	5
	2004	2,466	100	95	0	5
Saskatchewan	2000	8,022	100	98	1	1
	2001	8,130	100	98	1	1
	2002	7,854	100	98	1	1
	2003	7,695	100	98	2	1
	2004	7,839	100	98	2	0
British Columbia	2000	37,818	100	97	2	1
	2001	39,162	100	97	2	1
	2002	40,065	100	97	2	i
	2003	39,942	100	97	2	1
	2004	39,780	100	97	3	i

### Notes:

Percentages may not total 100% due to rounding.

ISO-out cases are excluded. Prince Edward Island is excluded, as they cannot provide data on the type of recipient or authority for order. These annual data are not available for New Brunswick, Quebec, Ontario and Alberta.

not available for a specific reference period.

ISO-out cases are excluded. These annual data are not available for New Brunswick, Quebec, Ontario and Alberta.

The "Unknown" category includes a small proportion of "Other" cases, which consists of male payor and male recipient, or female payor and female recipient.

Table 6 Maintenance enforcement cases enrolled, by median age of payor, recipient and children, at March 311

	Year	Payor	Recipient	Children
			median age (years)	
Prince Edward Island	2000	39	36	12
	2001			
	2002	40	38	14
	2003	41	39	14
	2004	41	39	14
Saskatchewan <sup>2</sup>	2000	40	37	13
	2001	40	38	13
	2002	40	38	13
	2003	41	38	14
	2004	41	39	14
British Columbia	2000	40	38	12
211	2001	41	38	12
	2002	41	38	12
	2003	41	39	13
	2003	42	39	13

not available for a specific reference period.

ISO-out cases are excluded. These annual data are not available for Quebec, Ontario and Alberta.
 Median age for children for Saskatchewan includes all children associated on the order, including an unknown number who may not be covered by the agreement.
 Source: Statistics Canada, Maintenance Enforcement Survey.

Table 7 Maintenance enforcement cases enrolled, by assignment status, at March 311

	Year	Cases enrolled	Cases as	ssigned <sup>2</sup>
		No.	No.	%
Prince Edward Island	2000	1,752	282	16
	2001			
	2002	2,106	324	15
	2003	2,307	351	 15 15
	2004	2,460	336	14
New Brunswick	2000			
	2001			
	2002			
	2003			
	2004	13,536	3,225	 24
	2004	13,330	3,223	24
Quebec	2000	<del>-</del>	<u>=</u>	_::
	2001	88,164	25,305	29
	2002	94,134	24,162	26
	2003	98,664	23,175	29 26 23 22
	2004	102,339	22,650	22
Ontario	2000	170,994	24,210	14
	2001	171,567	19,563	11
	2002	172,128	18,519	11
	2003	173,124	17,520	10
	2004	176,730	17,625	10
	2004	170,730	17,025	10
Saskatchewan	2000	8,022	594	7 7 6 5 5
	2001	8,124	543	7
	2002	7,854	480	6
	2003	7,686	396	5
	2004	7,848	378	5
Alberta <sup>3</sup>	2000	43,014	5,937	14
	2001	42,300	5,826	14
	2002	45,507	3,474	τι Q
	2002	48,240	3,783	0
	2003	46,986	3,763 4,638	14 8 8 10
D 1				
British Columbia <sup>4</sup>	2000	37,821	10,584	28 27
	2001	39,165	10,638	27
	2002	40,065	10,524	26
	2003	39,948	7,782	19
	2004	39,774	6,435	16

not available for a specific reference period. ISO-out cases are excluded.

Assignment status indicates that the recipient is receiving social assistance and has assigned their entitlement to receive support payments to the government.

In March 2002, a verification study between the Alberta MEP and Human Resources and Employment found that a large number of cases that the MEP had classified as assigned, were actually no longer assigned. Subsequent data reconciliation accounts for the observed decrease in assigned cases between 2001 and 2002.

The drop in the number of assigned cases in British Columbia between 2002 and 2003 is a result of policy changes within government to change criteria for the granting of income assistance, resulting in fewer parents on income assistance.

Table 8
Maintenance enforcement cases enrolled, by regular monthly payment due, at March 31<sup>1</sup>

							Regular mo	onthly paym	ent due (\$)		
	Year	Т	otal	0 <sub>2</sub>	1-200	201-400	401-600	601-800	801-1,000	1,001-2,000	over 2,000
		No.	%				%	of cases			
Prince Edward Island	2000	1,749	100	8	36	35	13	4	2	2	1
	2001										
	2002	2,103	100	13	35	34	11	4	2	1	0
	2003 2004	2,295 2,469	100 100	11 14	35 33	36 35	12 11	3 4	1 1	1 2	1 0
New Brunswick	2000										
	2001										
	2002										
	2003										
	2004	13,542	100	17	41	27	8	3	1	1	0
Quebec	2000										
	2001	88,161	100	12	22	36	16	6	3	4	1
	2002	94,131	100	12	22	36	16	6	3	4	1
	2003	98,667	100	11	22	37	16	7	3	4	1
	2004	102,336	100	10	21	37	17	7	3	4	1
Ontario	2000	171,003	100	20	27	26	13	6	3	4	1
	2001	171,567	100	21	26	26	13	6	3	4	1
	2002	172,131	100	20	26	26	13	6	3	4	1
	2003	173,118	100	20	25	27	13	6	3	4	1
	2004	176,727	100	21	24	26	14	6	3	4	1
Saskatchewan	2000	8,022	100	12	36	31	12	5	2	2	0
	2001	8,121	100	12	35	31	13	5	2	2	0
	2002	7,857	100	12	35	32	13	5	2	2	0
	2003 2004	7,701 7,836	100 100	12 13	34 32	31 32	14 14	5 6	2 2	2 2	0
	2004	7,030	100	13	32	32	14	0	2	۷	U
Alberta	2000	42,996	100	22	30	26	12	5	3	2	0
	2001	42,312	100	20	30	27	12	5	3	3	0
	2002	45,504	100	25	27	26	12	5	3	3	0
	2003	48,252	100	25	24	26	13	5	3	3	1
	2004	46,977	100	30	22	24	12	5	3	3	1
British Columbia	2000	37,809	100	11	36	31	12	5	2	2	0
	2001	39,159	100	10	35	32	13	5	2	2	0
	2002	40,065	100	10	34	32	13	5	3	3	1
	2003	39,942	100	11	33	33	14	5	3	2	1
	2004	39,774	100	12	31	33	14	5	3	2	1

Percentages may not total 100% due to rounding.

<sup>..</sup> not available for a specific reference period.

<sup>1.</sup> ISO-out cases are excluded. The amount due represents the regular monthly amount due for the entire case, not a per child amount. The payment due date can be any time during the month.

<sup>2.</sup> Cases may have a \$0 amount due for several reasons including: they have no regular ongoing obligation, they only have arrears, or they have a different payment schedule, such as quarterly.

Table 9 Maintenance enforcement cases enrolled and regular monthly median payment due, by type of recipient, at March 31, 2004<sup>1</sup>

	Saskat	chewan	British (	Columbia	
	Cases enrolled	Monthly median regular dollar amount due	Cases enrolled	Monthly median regular dollar amount due	
	No.	\$	No.	\$	
Type of recipient: One child 2 children 3 children or more Spouse only Spouse with one child Spouse with 2 children Spouse with 3 children or more	3,705 2,019 879 225 141 150 87	200 300 395 300 353 600 700	23,946 9,936 3,144 861 774 696 306	200 350 414 500 450 700 750	
Other Unknown	579		3 117	300 	
Total	7,785	238	39,783	250	

<sup>...</sup> not available for a specific reference period.
1. ISO-out cases are excluded. These annual data are not available for Prince Edward Island, New Brunswick, Quebec, Ontario and Alberta.

Source: Statistics Canada, Maintenance Enforcement Survey.

Table 10 Maintenance enforcement cases enrolled, by regular monthly payment due and proportion in compliance, at March 311

					Regular mon	thly payment di	ue (\$)		
	Year	Total	1-200	201-400	401-600	601-800	801-1,000	1,001-2,000	over 2,000
					% of case	es in compliand	е		
Prince Edward Island <sup>2</sup>	2000	52	44	52	47	59	38	45	50
	2001								 67
	2002	53	39	50	48	56	75	60	6/
	2003	49	34	47	51	57	64	36	67
	2004	55	43	50	55	58	50	36	50
New Brunswick	2000								
	2001								
	2002								
	2003								
	2004	61	48	56	62	60	61	66	44
Quebec <sup>3</sup>	2000								
	2001	75	63	71	79	81	84	83	79
	2002	78	66	73	81	84	86	84	82
	2003	79	68	75	81	85	86	85	83
	2004	79	68	74	82	85	87	86	84
Ontario <sup>4</sup>	2000	60	42	52	58	60	59	58	49
Ontario	2001	63	44	54	59	61	61	59	51
	2002	60	41	51	56	58	59	56	45
	2002	61	41	52	57	60	60	58	46
	2003	63	42	54	60	62	65	61	51
	2004	03	42	34	00	02	03	01	JI
Saskatchewan	2000	67	58	65	66	65	66	60	57
	2001	65	56	62	62	62	63	67	57
	2002	63	54	62	61	56	63	54	60
	2003	65	56	64	62	65	63	59	50
	2004	67	59	64	67	62	62	68	83
Alberta	2000	61	46	51	53	55	56	53	48
Alborta	2001	62	48	53	56	57	57	54	49
	2002	63	47	52	54	54	53	52	40
	2002	66	47	55	58	62	64	66	72
	2004	70	51	58	61	64	63	65	59
British Columbia <sup>5</sup>	2000	62	53	61	62	62	56	57	48
טוונוטוו טטועווועומ	2000	61	53	58	59	59	58	57 55	40
	2001	61	53	50 59	59 59	58	56 57	52	51
	2002	60	53 51	59 57	59 59	58	56	52 53	53
	2003	63	53	57 60	62	56 60	58	55 55	55 55
	200 <del>4</del>	US	53	00	02	00	50	33	33

not available for a specific reference period.

ISO-out cases are excluded. Regular payments are the ongoing amount ordered or agreed to. Compliance in this instance indicates that the regular amount expected in the month was received. The figure for compliance on total cases includes cases where no monthly payment is due. As cases with no payment in a month are coded as 100%

compliant, the compliance for total cases may be higher than it would be if based solely on the numbers for the different payment categories shown in this table.

Prince Edward Island has a small number of cases. Consequently, a small change in the number of cases in compliance can result in a large change in the percentage of cases in compliance. This helps explain the large shift in compliance between 2002 and 2003 for the \$1,001-2,000 payment category.

In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

Ontario may have some cases that paid beyond month end that are included as having made a payment in the month.

British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 11 Maintenance enforcement cases in compliance with regular payments due, by type of recipient, at March 31, 2004<sup>1</sup>

				Тур	e of recipient											
	Children only			S	pouse only		Spo	Spouse with children								
	Cases enrolled	Cases in compliance	%	Cases enrolled	Cases in compliance	%	Cases enrolled	Cases in compliance	%							
Prince Edward Island	2,157	1,182	55	75	57	76	90	48	53							
New Brunswick	11,958	7,209	60	375	246	66	1,119	711	64							
Ontario <sup>2</sup>	115,515	59,727	52	46,902	42,837	91	14,310	8,583	60							
Saskatchewan	6,651	4,314	65	225	180	80	375	264	70							
Alberta	36,243	23,004	63	918	678	74	909	543	60							
British Columbia <sup>3</sup>	37,026	23,214	63	858	597	70	1,770	957	54							

ISO-out cases are excluded. Compliance in this instance indicates that the regular amount expected in a month was received by the end of the month. "Other" and "Unknown"

traction traces are excluded. Compilative in this instance montales that the regular amount expected in a month was received by the end of the month. Other and Onknown type of recipient categories are excluded. Data by type of recipient are not available in Quebec.

Ontario may have some cases that paid beyond month end that are included as having made a payment in the month.

British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 12

Maintenance enforcement cases administered with a regular amount due, by amount due and received, by fiscal year<sup>1</sup>

		Cases administered with a regular amount due <sup>2</sup>	Regular amount due	Regular amount	received
		No.	millions \$	millions \$	%
Prince Edward Island	1999/2000 2000/2001	1,641 	6.0	4.2	70 
	2001/2002 2002/2003 2003/2004	1,953 2,121 2,238	7.0 7.7 8.2	4.8 5.1 5.4	68 66 66
Quebec <sup>3</sup>	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	 88,842 94,143 98,004	 375.9 406.2 432.0	328.3 360.3 397.0	 87 89 92
Saskatchewan	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	8,460 8,571 8,265 8,022 7,995	29.0 30.5 30.0 29.5 30.2	23.3 23.8 23.6 23.2 23.5	80 78 79 79 78
British Columbia <sup>4</sup>	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	37,596 39,561 40,548 40,584 40,098	132.2 143.5 150.3 154.0 151.6	92.9 101.8 107.2 109.3 108.1	70 71 71 71 71

<sup>.</sup> not available for a specific reference period.

<sup>1.</sup> ISO-out cases are excluded. Cases administered include cases registered for at least part of the year, i.e. cases enrolled and cases terminated. The amount due represents the regular monthly amount due for the entire year. These annual data are not available for New Brunswick, Ontario and Alberta.

<sup>2.</sup> Excludes those cases that only have other types of payments due (scheduled arrears, event-driven payments, and fees, costs and penalties).

<sup>3.</sup> In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

<sup>4.</sup> British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 13

Maintenance enforcement cases enrolled, by compliance on regular monthly payments due, at month end<sup>1</sup>

	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar
					(	% of cases i	n complian	ce				
Prince Edward Island												
2000/2001	53	57	54	56	51	52	53	53	50	51	53	
2001/2002	51	54	54	52	51	53	53	54	50	52	48	53
2002/2003	55	53	54		51	52	50	53	49	50	52	49
2003/2004	55	52	52	52	50	52	51	52	51	53	51	49 55
New Brunswick <sup>2</sup>												
2000/2001												
2001/2002												
2002/2003												
2003/2004	48	59	55	59	54		58	55	56	59	54	61
Quebec <sup>3</sup>												
2000/2001		75	76	76	77	76	76	77	77	73	76	75
2001/2002	76	76	78	78	78	78	78	79	78	76	78	78
2002/2003	78	79	80	80	80	79	80	80	80	77	78	79
2003/2004	79	79	80	79	80	79	79	79	79	76	78	79
Ontario <sup>2,4</sup>												
2000/2001	57	61	62	60	60	59	62	62	58	61	61	63
2001/2002	62	63	63	62	62	61	63	61	59	60	59	60
2002/2003	59	63	61	60	60	59	60	60	59	61	59	6
2003/2004	60	62	62	61	59	62	62	59	60	61		63
Saskatchewan												
2000/2001	62	68	63	65	64	63	65	54	62	63	64	65
2001/2002	63	66	65	66	64	62	66	65	64	62	63	63
2002/2003	68	67	63	65	63	64	65	65	63	64	64	65
2003/2004	67	65	64	66	60	63	65	61	65	60	61	67
Alberta												
2000/2001	55	62	60	57	60	57	60	61	54	60	61	62
2001/2002	61	62	60	63	63	61	64	61	60	62	61	63
2002/2003	64	63	62	64	63	63	65	65	65	63	67	66
2003/2004	68	66	66	68	64	67	66	65	66	66	66	70
British Columbia <sup>5</sup>												
2000/2001	62	65	64	63	63	64	64	63	63	62	62	61
2001/2002	61	61	64	61	63	61	56	60	60	61	59	6
2002/2003	61	60	60	61	59	59	60	60	60	59	59	60
2003/2004	61	61	60	60	59	61	62	59	61	58	58	63

<sup>..</sup> not available for a specific reference period.

<sup>1.</sup> ISO-out cases are excluded. Regular payments are the ongoing amount ordered or agreed to. Compliance in this instance indicates that the regular amount expected in a month was received by the end of the month.

<sup>2.</sup> Due to a problem with their information system, financial data are not available for the month of September 2003 in New Brunswick and for the month of February 2004 in Ontario.

<sup>3.</sup> In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

<sup>4.</sup> Ontario may have some cases that paid beyond month end that are included as having made a payment for the month.

<sup>5.</sup> British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 14
Maintenance enforcement cases enrolled, by arrears history and status, at March 31, 2004<sup>1</sup>

			Edward and <sup>2</sup>	Que	bec <sup>3</sup>	Saskat	chewan	British Co	sh Columbia	
		No.	%	No.	%	No.	%	No.	%	
Status at entry: No arrears at entry	Status at March 31, 2004: No current arrears Arrears have increased	135 135	5 5	29,721 7,107	25 6	1,662 1,476	21 19	6,609 5,373	17 14	
Entered with arrears	Arrears have increased Arrears have decreased Arrears remained constant Arrears have been paid off	948 195 30 261	38 8 1 11	19,512 21,648 672 37,623	16 18 1 31	2,055 1,083 60 1,506	26 14 1 19	14,880 5,616 546 6,756	37 14 1 17	
Unknown		762	31	3,717	3	0	0	0	0	
Total		2,466	100	120,000	100	7,842	100	39,780	100	

Percentages may not total 100% due to rounding.

<sup>1.</sup> ISO-out cases are excluded. At entry into a maintenance enforcement program, arrears status may be unknown until an accurate balance is produced. Therefore, some payors can actually be in arrears but be recorded as having no arrears. These annual data are not available for New Brunswick, Ontario and Alberta.

<sup>2.</sup> Prince Edward Island has a high number of unknowns because of a change in its information system.

<sup>3.</sup> On November 1, 1996, the Ministère du Revenu implemented the information system of the maintenance enforcement program. When that happened, Quebec knew the amount of arrears due at the time, but could not establish the arrears status at entry for the cases registered before that date. These "unknown" cases account for approximately 3% of Quebec's caseload.

Table 15 Maintenance enforcement cases with arrears, by amount owing, at March 31<sup>1</sup>

	Year	Cases enrolled	Cases with	n arrears	Arrears due
		No.	No.	%	millions \$
Prince Edward Island	2000 2001	1,749	1,239	71 	7.0
	2002	2,103	1,479	 70	9.2
	2003	2,295	1,635	71	10.8
	2004	2,469	1,755	71	12.5
New Brunswick	2000				
	2001				
	2002				
	2003				
	2004	13,542	9,924	73	39.2
Quebec	2000				
	2001	88,161	46,272	52	300.9
	2002	94,131	45,963	49	294.0
	2003	98,667	46,695	47	278.5
	2004	102,336	48,723	48	283.7
Ontario	2000	171,003	126,111	74	1,062.6
	2001	171,567	123,744	72	1,047.6
	2002	172,131	129,693	75	1,047.6 1,129.9
	2003	173,118	131,931	76	1,182.2
	2004	176,727	132,654	75	1,192.0
Saskatchewan	2000	8,022	4,827	60	28.2
	2001	8,121	5,106	63	32.6
	2002	7,857	4,725	60	31.3
	2003	7,701	4,524	59	32.0
	2004	7,836	4,674	60	34.4
Alberta	2000	42,996	26,346	61	211.7
	2001	42,312	26,064	62	226.9
	2002	45,504	26,964	59	237.9
	2003	48,252	27,015	56	248.0
	2004	46,977	25,788	55	256.0
British Columbia <sup>2</sup>	2000	37,809	24,159	64	225.4
	2001	39,159	25,680	66	241.7
	2002	40,065	26,187	65	252.5
	2003	39,942	26,433	66	261.0
	2004	39,774	26,421	66	269.9

not available for a specific reference period.

ISO-out cases are excluded. Readers are cautioned against calculating an average per case amount of arrears. Some cases have tens or hundred of thousands of dollars of arrears, while others have a very small amount. The average will be influenced by these cases at either end of the range.

In British Columbia, dollars due and received for interest have not been included. British Columbia maintains a policy of allowing direct payments to be made and received by the control of the

its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have. **Source:** Statistics Canada, Maintenance Enforcement Survey.

Table 16 Maintenance enforcement cases with arrears, by percentage received of regular monthly payment due, at March 31<sup>1</sup>

		Table		F	Percentage rec	eived of regula	r monthly payı	ment due (%)	
	Year	Total ca with arr		0	1-25	26-50	51-75	76-99	100+
		No.	%			% of case	es with arrears		
Prince Edward Island	2000	1,233	100	46	0	5	4	7	38
	2001								
	2002	1,476	100	48	1	4	3	6	39
	2003	1,629	100	50	1	8	3	5	33
	2004	1,758	100	47	i	4	3	4	41
New Brunswick	2000								
	2001								
	2002								
	2003								
	2004	9,927	100	43	0	2	2	3	49
Quebec <sup>2</sup>	2000								
	2001	46,278	100	36	1	4	2	4	52
	2002	45,963	100	34	1	4	2	4	54
	2003	46,686	100	33	1	5	2	5	54
	2004	48,726	100	30	1	5	3	6	55
Ontario	2000	126,111	100	43	1	2	3	5	46
	2001	123,732	100	40	1	2	3	5	48
	2002	129,702	100	42	1	2	3	5	46
	2003	131,931	100	41	1	2	3	5	48
	2004	132,651	100	40	1	1	2	5	51
Saskatchewan	2000	4,821	100	41	1	2	2	2	52
	2001	5,106							
	2002	4,725	100	46	1	3	3	2	44
	2003	4,521	100	46	1	2	2 2	3	45
	2004	4,668	100	44	1	2	2	2	49
Alberta	2000	26,346	100	54	1	2	2	2	39
	2001	26,073	100	51	1	2	2	2	42
	2002	26,964	100	51	1	2	2	2	41
	2003	27,015	100	48	1	3	3	2	43
	2004	25,788	100	45	1	3	2	2	47
British Columbia <sup>3</sup>	2000	24,150	100	48	2	3	3	3	41
	2001	25,668	100	48	2	3	3	4	40
	2002	26,181	100	48	2	4	3	4	40
	2003	26,424	100	48	2	4	3	4	39
	2004	26,424	100	45	2	3	3	4	44

Percentages may not total 100% due to rounding.

not available for a specific reference period.

ISO-out cases are excluded. Includes cases with arrears that are still enrolled.

In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity

of payments. Advances are considered to be support payments and must be repaid by the payor.

British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 17
Maintenance enforcement cases with arrears, by elapsed time since payment, at March 31<sup>1</sup>

				New cases in default	Tin	ne since pay (mo	yment receive nths)	d	No payments	ever made	
	Year	Total - with a		≤ 30 days since enrolment	≤1	>1 to 3	>3 to 12	>12	Cases ≤12 months old	Cases >12 months old	Unknown
		No.	%			%	of cases with	arrears			
Prince Edward Island	2000	1,239	100	1	49	11	12	14	4	10	0
	2001			7							
	2002	1,479	100	1	44	11	11	19	3	10	0
	2003	1,635	100	1	43	10	11	22	3	9	0
	2004	1,755	100	1	44	9	10	24	3	9	0
New Brunswick	2000										
	2001										
	2002										
	2003			::		.::	.::	. ::	::	.::	
	2004	9,924	100	0	46	14	11	17	1	11	0
Quebec <sup>2</sup>	2000										
	2001	46,272	100	2	45	13	16	8	5	11	0
	2002	45,963	100	1	47	17	14	9	2	9	0
	2003	46,695	100	1	56	11	14	10	2	6	0
	2004	48,723	100	1	52	17	12	11	2	5	0
Ontario	2000	126,111	100	1	31	8	11	35	3	10	0
	2001	123,744	100	1	29	8	10	40	3	9	0
	2002	129,693	100	0	30	10	10	37	4	9	0
	2003	131,931	100	1	33	9	10	35	4	10	0
	2004	132,654	100	0	36	8	10	33	4	10	0
Saskatchewan <sup>3</sup>	2000	4,827	100	0	5	4	11	11	4	3	62
	2001	5,106	100								
	2002	4,725	100	0	44	19	16	13	4	3	0
	2003	4,524	100	0	44	19	16	14	4	4	0
	2004	4,674	100	0	46	17	16	14	4	3	0
Alberta <sup>4</sup>	2000	26,346	100		35	21	19	17	5	3	0
	2001	26,064	100		37	26	12	16	5	4	0
	2002	26,964	100		36	22	15	15	6	5	0
	2003	27,015	100		42	19	15	15	4	4	0
	2004	25,788	100		42	19	13	19	3	4	0
British Columbia <sup>5</sup>	2000	24,159	100	1	33	22	18	14	5	6	0
	2001	25,680	100	1	35	23	17	15	5	5	0
	2002	26,187	100	1	36	23	16	14	5	5	0
	2003	26,433	100	1	37	22	16	15	4	5	0
	2004	26,421	100	1	39	20	16	16	4	4	0

Percentages may not total 100% due to rounding.

<sup>..</sup> not available for a specific reference period.

<sup>...</sup> not applicable.

<sup>1.</sup> ISO-out cases are excluded. Includes cases with arrears that are still enrolled.

<sup>2.</sup> In certain cases if the program is certain to recover the sum from the payor, Quebec legislation allows for the MEP to provide an advance to the recipient to help ensure regularity of payments. Advances are considered to be support payments and must be repaid by the payor.

<sup>3.</sup> Saskatchewan's data for March 2000 counted cases that paid on the last day of the month as unknown, rather than being attributed to the 1-30 day elapsed time category. Subsequent data reporting has corrected this anomaly.

<sup>4.</sup> Alberta policy allows 35 days following the completion of registration for the payor to make the first payment. Therefore, there will never be any cases less than 35 days old reported as in default.

<sup>5.</sup> British Columbia maintains a policy of allowing direct payments to be made and received by its clientele throughout the case duration, and since most of these direct payments are not reported until after the survey data are collected, a substantial number of payors are reported as not having paid, even though they actually have.

Table 18 Number and type of enforcement actions for maintenance enforcement cases administered, 2003/20041

	Prince Edw	ard Island	Saskat	chewan	British C	olumbia
	No.	%	No.	%	No.	%
Administrative enforcement action:						
Demand for payment	6	0	108	1	32,142	21
Demand for information	18	0	3,477	35	1,758	1
Maintenance enforcement plan trace	0	0	1,794	18	52,065	35
Jurisdictional garnishment and attachment	1,395	9	2,100	21	18,669	12
Voluntary payment arrangement	18	0	0	0	531	0
Credit Bureau reporting	3	0	0	0	8,148	5
Land registration	3	0	576	6	1,983	1
Personal property lien	0	0	0	0	2,481	2
Motor vehicle licence intervention	12	0	447	4	3,324	2
Writ of execution	27	0	30	0	0	2 2 0
Collection calls	0	0	0	0	0	0
Examination of payor	0	0	0	0	0	0
Interception of provincial funds	0	0	0	0	Ô	0
Order forfeiture of security	Ô	Õ	Ô	Õ	Õ	0
Other administrative enforcement actions <sup>2</sup>	11.709	78	0	Õ	17,913	12
Subtotal	13,191	88	8,532	86	139,014	93
Administrative action under federal legislation:						
Federal trace (FOAEA-Part I <sup>3</sup> )	0	0	0	0	0	0
Interception of federal funds (FOAEA-Part II <sup>3</sup> )	1.848	12	1,434	14	7,851	
Federal licence suspension (FOAEA-Part III <sup>3</sup> )	0	0	0	0	2,964	5 2
Federal garnishment (GAPDA <sup>3</sup> )	33	Õ	3	Õ	39	0
Subtotal	1,881	1 <u>2</u>	1,437	14	10,854	7
Total Administrative Actions	15,072	100	9,969	100	149,868	100
Court enforcement:						
Default hearing	291	52	105	100	714	22
Committal hearing	18	3	0	0	216	7
Execution order	0	0	0	0	18	1
Register order against personal property	21	4	0	0	6	0
Appointment of receiver	0	0	0	0	3	0
Order to provide information	0	0	0	0	0	0
Other court enforcement activities <sup>4</sup>	228	41	0	0	2,337	71
Total Court Enforcement Actions	<b>558</b>	100	105	100	3,294	100

Percentages may not total 100% due to rounding.

1. ISO-out cases are excluded. Cases administered includes all cases registered for at least part of the year, i.e., cases enrolled and cases terminated. More than one action may be associated with the same case. These annual data are not available for New Brunswick, Quebec, Ontario and Alberta.

2. In Prince Edward Island, other administrative enforcement actions are quite high because this category includes "notice of default hearing". This action is frequently used in this province and means defaulters are sent a notice of default hearing and are given the option of discussing their situation with the MEP director and the legal counsel for the MEP

prior to appearing before a judge.
FOAEA refers to the Family Orders and Agreements Enforcement Assistance Act. GAPDA refers to the Garnishment, Attachment and Pension Diversion Act. See Glossary for more information.

Other kinds of court activity include issuing a warrant for arrest, appointing a trustee in bankruptcy, and issuing writs for seizure and sale.

Table 19
Maintenance enforcement cases terminated, by reason for termination, by fiscal year<sup>1</sup>

			terminated recipient/payor expired by program either particles of terminated cases					
							Death of either party	Other
		No.	%		%	of terminated cases		
Quebec	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004		100 100	 23 24	68 68	3	 3 3 3	 3 2 1
Saskatchewan <sup>2</sup>	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	1,221 1,287 1,341 1,188 1,164	100 100 100	17 15 19	19 16 22	14 11 14	3 3 3 4	53 47 56 43 47
Alberta	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	3,768 4,242 4,581 6,309 7,851	100 100 100	26 26 47	53 50 35	17 17 13	4 3 3 2 2	1 2 5 3 1
British Columbia	1999/2000 2000/2001 2001/2002 2002/2003 2003/2004	4,554 5,541 5,934 6,303 6,159	100 100 100 100 100	39 34 32 34 33	30 30 31 30 32	29 34 35 34 33	2 2 2 2 2 2	0 0 0 0

Percentages may not total 100% due to rounding.

<sup>..</sup> not available for a specific reference period.

<sup>1.</sup> Terminated cases include cases that were registered for at least part of the year. These annual data are not available for New Brunswick and Ontario. Prince Edward Island is not able to provide data by reason for termination. However, in 2003/2004, a total of 15 terminated cases were reported.

<sup>2.</sup> In Saskatchewan, the "Other" category includes reasons for termination such as "transferred to other jurisdictions", "order replaced", "provisional order never confirmed" and "order successfully disputed".

# 5.0 Appendix A: Glossary of terms

# Administrative survey

An administrative survey uses data that were collected by another agency or group for its own purposes. While the data collected were designed to assist decision-making or monitoring by the original agency, data can be extracted for research purposes providing a source for this information without having to mount a separate survey.

# **Aggregate survey**

This refers to a survey where information on individual cases is not collected, but where data are summarized, collected and reported for pre-defined categories. More specifically, computer interfaces map survey concepts to local system information and the data are then electronically extracted from the system in aggregate form.

# Appointment of receiver

This refers to action taken by a master/court administrator or a judge where a receiver is appointed to examine the payor's financial situation.

### **Arrears**

Arrears refer to money owing from earlier missed payments. As a result of either a court order or voluntary payment arrangement, an amount of arrears may end up being subject to a schedule. As long as the payment schedule is being adhered to, it is likely no additional enforcement action can be taken. Any non-scheduled arrears are those arrears which are owed from an earlier time, and for which there is no payment schedule established. The full amount is due and enforceable.

It is possible for a case to have arrears and be in compliance with total expected payments at the same time. This would be the situation if the payor were making all the current payments due, including the scheduled arrears payment.

# **Assignment status**

This identifies whether the recipient is receiving social assistance and has had his or her case formally assigned to the Crown, or it may signify that arrears exist and that when collected, should be used to recover Social Assistance payments previously paid. Monies that are collected on

behalf of the recipient on social assistance are either paid directly back to the provincial/territorial government or are reported and then deducted from the next assistance cheque.

# **Authority for the order**

Support obligations enforced by the MEPs are the product of a court order or an agreement between the recipient and the payor. Orders for support may be the result of consent between the parties or a contested court hearing, and may be granted either under the federal divorce legislation, or the applicable provincial/territorial maintenance legislation.

# Cases enforced (cases administered)

This includes all cases that were enrolled with the MEP at some point during a period of time, for example a year. It is a measure of all the cases for which the MEP had responsibility to monitor and enforce. Thus it includes both enrolled and terminated cases, but excludes ISO-out cases.

### Cases enrolled

This includes all cases that are enrolled with the MEP at a particular point in time. It includes cases for which the MEP is responsible to monitor (ISO-out cases) as well as those for which it is responsible to monitor and enforce (non-ISO and ISO-in cases).

### Collection calls

This refers to an enforcement activity that involves the phoning of payors to demand payment.

# Committal hearing

This refers to the hearing held when a payor defaults on an order where the penalty is jail.

# Compliance/default

For purposes of the survey, compliance means that at least the amount expected in a month is received. Cases where there is nothing due in a month are counted as being in compliance. Excess payments or early payments are not considered separately. Cases not in compliance are in default. Cases in compliance may also have arrears, either nonscheduled or scheduled. The determination of compliance is only made against the current amount due in a month.

# **Credit Bureau reporting**

Credit Bureau reporting occurs when a MEP advises the Credit Bureau of payors who are in arrears. This lets other potential credit granters know of the debt so they will take this into consideration before allowing the payor to take on a new obligation that might be affected by the support obligation.

# **Default hearing**

This refers to a hearing before a master/court administrator or judge to determine what action may be appropriate in the face of a failure to make support payments.

## **Demand for information**

This includes all demands (usually letters) sent where the maintenance enforcement program is asking for information. Letters can be sent to the recipient, the payor, or some other party, such as an employer.

# **Demand for payment**

This includes all demands (usually letters) sent where the maintenance enforcement program is asking for payment. The letter could be to the payor or some other party, such as an employer who has not sent in the money from a garnishment order, for example.

# **Direct payments**

Direct payments are defined as payments made by the payor to the recipient, as stipulated by order/agreement which do not involve the maintenance enforcement program other than for adjustments to arrears, or for notification of failure to continue direct payment.

# **Enforcement activity**

Various methods can be employed by a MEP to enforce an outstanding payment. Activities taken on a case can be categorized into three main types according to who conducts the procedure:

- Administrative activities are those mechanisms employed by the MEP itself, and would include demands for information, jurisdictional garnishment and attachment and Credit Bureau reporting as examples.
- Quasi-judicial enforcement are activities undertaken by a master or court administrator, and may involve conducting a default hearing.

 Court-based enforcement involves court and judge time and is generally employed as a last resort. These tend to be more serious enforcement actions, involving default hearings, issuing of warrants, and default orders, and may culminate in fines or jail.

# **Event-driven payments**

This refers to monies that are due because of some situation that has arisen if provided for in the order or agreement. For instance, an event-driven payment could be for tuition, dental work, lessons, etc.

# **Examination of payor**

This refers to any and all activity taken by the maintenance enforcement program to examine a payor with respect to assets, and liabilities. In some jurisdictions, this action can be undertaken by administrative staff, or court administrators.

### **Execution order**

This refers to the order made by a judge to liquidate assets.

# Family Orders and Agreements Enforcement Assistance Act (FOAEA)

Under the three parts of the federal Family Orders and Agreements Enforcement Assistance Act (FOAEA), MEPs can access different services provided by the Family Law Assistance Service (FLAS) of the federal Department of Justice. Part I allows for requests to search various federal databanks to determine the location of the payor. Part II allows for the interception of federal money owing to a payor. This most frequently takes the form of intercepting an income tax refund. Part III allows the MEP to apply through FLAS to the applicable federal department to have federally-administered licenses revoked or denied. This encompasses passports and certain transport (aviation and marine) licenses.

# Federal garnishment

This refers to garnishments made pursuant to the <u>Queen's Regulations</u>, and the *Garnishment*, *Attachment and Pension Diversion Act* (GAPDA).

# Federal licence suspension

This refers to the Family Orders Assistance Enforcement Act (Part III) which allows the denial of passports, aviation licences, and marine certificates.

### **Federal trace**

This refers to the request for a federal trace under the *Family Orders Assistance Enforcement Act* (Part I).

# Garnishment, Attachment, and Pension Diversion Act (GAPDA)

Under the *Garnishment, Attachment and Pension Diversion Act* (GAPDA), federal employee salaries and pensions are subject to garnishment.

# **Garnishment and attachment**

This refers to the legal redirection of money owed to a support payor by another person or a corporation. A garnishment is referred to as a wage attachment in some jurisdictions. Most MEPs are able to issue their own garnishments and attachments, without court involvement.

# Interception of federal funds

Under the Family Orders Assistance Enforcement Act (Part II), the maintenance enforcement program can intercept federal funds, such as income tax refunds, employment insurance benefits, old age security, Canada Pension Plan benefits, interest on regular Canada Savings Bonds, and selected Agriculture programs.

# Interception of provincial funds

This refers to activity taken to obtain provincial moneys that may have been due.

# ISO status

Formerly referred to as REMO or RESO status, ISO (interjurisdictional support order) status indicates whether cases cross jurisdictional boundaries, usually because the payor and recipient live in different provinces, territories or countries. Cases are classified according to three categories:

### Non-ISO cases

These are typically cases where both parties live within the jurisdiction where the case is registered. Additionally, where parties conduct business, bank, or have assets in a jurisdiction, they may be registered there without residing there.

### ISO-in cases

These are cases that the jurisdiction has been asked to enforce by another jurisdiction because the payor is known to reside and/or have assets in its jurisdiction.

### ISO-out cases

These are cases that have been sent to another jurisdiction, and are registered there for enforcement purposes because the payor lives and/or has assets there.

For cases that cross jurisdictional boundaries, the provinces and territories have introduced new legislation, the *ISO Act*. The purpose of this legislation, as with the REMO/RESO legislation that preceded it, is to allow one or both of the parties to obtain a support order, to have an existing order recognized or varied, or to have an order enforced.

### **Jurisdiction**

This describes the province or territory.

# Jurisdictional garnishment

This refers to the formal process whereby an amount is deducted from a payor's salary or wages, or other source of income on a regular basis.

# Land registration

This refers to actions taken to encumber the sale of specific real estate. A support order may be registered in the Land Registry Office in the jurisdiction against the payor's land. Upon registration, both the ongoing support obligation and any arrears owing become a charge on the property. The charge may be enforced by sale of the land.

# Maintenance enforcement plan trace

This refers to all attempts to find the payor using jurisdictional information banks.

### Motor vehicle license intervention

A motor vehicle license intervention may be placed in order to prevent the renewal of licenses (and in some jurisdictions, motor vehicle-related services) and/or suspension of driving privileges prior to satisfying the support obligation.

# Order forfeiture of security

This refers to action taken by a master or court administrator where final authority is given to seize a security.

# Order to provide information

This refers to a court order to provide information, including the payor's financial affairs.

# **Payor**

The payor is the person named in the order/agreement who provides the support payments.

# Personal property lien

Support payments in arrears can be registered as a lien or charge against any personal property (e.g. motor vehicle) owned or held by the support payor in the jurisdiction. Registration affects the ability of the payor to sell or finance the encumbered personal property.

# **Reason for termination**

Cases will terminate or cease to be enrolled in a MEP for a variety of reasons. For example, orders expire as children age, the payor or recipient may die, or the recipient or payor may choose to withdraw from the program. In some instances the program may close the case depending upon its policy. For example, a MEP might close a case if the recipient cannot be located or if the recipient is accepting direct payments contrary to the program's policy.

# Recipient

The recipient is the person named in the order/agreement to receive the support and is generally the parent who has parental responsibility for the children. Sometimes the recipient is a grandparent or another person responsible for the children. The money the recipient receives could be for the benefit of the recipient, for dependent child(ren), or for both.

# Register order against personal property

This refers to the registration of the maintenance order against property of the payor.

# Regular payments

This refers to the amount ordered or agreed to, expressed as a monthly payment due and includes the regular ongoing amount due in one month. Scheduled arrears are not included.

# **Total payments**

This refers to all monies for support, expressed as a monthly payment. This amount includes the regular amount expected for a given month plus scheduled arrears, event-driven payments, and fees, costs and penalties due.

# Voluntary payment arrangement

This refers to an arrangement made by the maintenance enforcement program and agreed to by the payor where a voluntary payment schedule is established. The voluntary assignment of wages is included.

## Writ of execution

This refers to the actions taken by the maintenance enforcement program that result in payment, for example the seizure and sale of a payor's assets.

### Writ of seizure and sale

A legal document by which a sheriff in a jurisdiction where the writ is filed can be authorized to seize either personal property (e.g. motor vehicle) or real property (e.g. land) of a support payor in default and to sell the property to satisfy the support debt. A writ of seizure and sale can also affect the ability of a payor to finance or sell the encumbered property.

# 6.0 References

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